

RATING ACTI  NTAR

Fitch Rates San Francisco International Airport (CA) Revs 'A+' ; Outlook Stable

Fri 19 Apr, 2024 - 3:07 PM ET

Fitch Ratings - Austin - 19 Apr 2024: Fitch Ratings has assigned an 'A+' rating to the Airport Commission's, City and County of San Francisco, CA, San Francisco International Airport (SFO) approximately \$965 million series 2024A, 2024B, & 2024C second series revenue refunding bonds. Fitch has also affirmed the 'A+' rating on approximately \$8.6 billion of parity SFO second series revenue bonds. The Rating Outlook for all bonds is Stable. ;

RATING ACTI  SN

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San Francisco (City & County) Airport Commission (CA) [Airport] ;		
San Francisco (City & County) Airport Commission (CA) /Airport Revenues - First Lien/1 LT	LT A+ Rating Outlook Stable	Affirmed A+ Rating ; Outlook Stable

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RATING RATI  AL

The rating reflects SFO's strong operational and financial performance as the leading provider of air service within the strategic yet competitive San Francisco Bay market. The ;

airport's resident air line agreement and proven management team provide a solid framework for stable and strong results; however, its elevated leverage profile and additional borrowing needs create some pressures on the rating. Fitch rating case leverage (including capitalized interest as a revenue peaks around 11x, but stays below 10x by 2030) while cost per enplanement (CPE) steadily rises above \$50 by fiscal 2030. These results are reasonable for an international gateway airport and the leverage metric is consistent with the 'A+' rating level.

KEY RATING DRIVERS

Revenue Risk - Volume - High Stronger

Strong Operations, Some Concentration

SFO serves as a major international gateway airport, consistently achieving greater than 60% market share of passenger traffic within the San Francisco region. The airport has a well-balanced traffic profile, with most origination and destination (O&D) traffic and the remainder being a mix of domestic and international connecting traffic. Though recovery has lagged the nation, volume performance is consistent with both local peers (San Jose and Oakland) and California international peer, Los Angeles, and a full recovery is expected over the next few years as international travel from Asia and business travel ramp back up.

United Airlines Inc. (United; BB-/Stable) maintains a sizable presence at SFO, with a steady passenger market share of almost 50%. This is despite United's increased seat capacity as both low-cost carriers and foreign flag airlines have expanded service at SFO. CPE will increase significantly but remain consistent with peers and reasonable for the product offered.

Revenue Risk - Price - Stronger

Favorable Rate-Setting Framework

SFO's current resident air line agreement (AUL), extends 10 years through fiscal 2033, providing for continued strong cost recovery with respect to airport operating and debt service requirements and for stable financial performance. Airline charges have been steadily increasing as the capital plan progresses and will continue to do so under the current agreement given cost recovery. Positive, this agreement includes the bid-prepare to \$650 million (inflation adjusted discretionary cash and/or set by the airport,)

funded through the line item below, which will enhance available liquidity and services present in the fund's successful projects.

Infrastucture Dev. & Renewal - Midrange

Large, Debt-Funded Capital Plan

The updated capital improvement plan (CIP) totals approximately \$11 billion through 2033. This reflects commitment from the Ascent Program Phase 1.5 (\$8 billion) and Infrastructure Projects Plan (\$3 billion). The CIP includes \$4.9 billion for year-to-date budget, \$2.7 billion for future scheduled expansion projects and \$3.5 billion for new projects. SFO continues the recently completed and planned projects necessary to adequately serve the population with.

SFO's capital needs are well managed, including project investment in \$1 billion, several project level commitments, and various other projects. The CIP commitment is not to be exceeded, with \$8.8 billion in future bonds expected through 2033 followed by 2024A, 2024B, & 2024C issuance.

Debt Structure - 1 - Stronger

Stable Debt Profile

SFO has predominantly fixed rate, fully amortized senior debt structure with covenants and service consistent with the most favorable U.S. market conditions and which protect value and liquidity. In addition, 1.25x coverage and 12-month debt service coverage fund, SFO benefits from sizeable and well-balanced committed fund, which through the period of debt service, has historically been used to satisfy the coverage requirements of the covenant. Management proactively seeks opportunities to defer debt, leverage estimated costs through refunding, and fix variable rate debt, eliminating the need for stressed swaps.

Financial Profile

SFO's debt level shows a trend of \$8 billion as of fiscal year 2023 and continues to be the population's high fixed-cost structure. Addition of CIP-related debt will be required to keep the level of metrics relatively flat at 10x-11x, levels consistent with the target level and maintain the low average. The population's strong liquidity position (Fitch calculated

days cash on hand [above 600 for FYE 2023) and stable coverage even as SF's debt service coverage ratio (DSCR) remains around 1.4x-1.5x through fiscal 2030, including permitted transfers (1.15x to 1.3x without) in Fitch's rating case.

PEER GROUP

SF's peers include Los Angeles International Airport (LAX; AA/AA-/Stable) and Chicago O'Hare International Airport (MDW; A+/Stable) give their similar promise as large-hub, international gateway airports with elevated leverage, sizeable capital plans to support ongoing operations, and material borrowing needs. LAX's higher rating is supported by its lower net debt-to-cash flow available for debt service and higher DSCR. Chicago O'Hare's fully residual airline agreement will provide for comparable airline costs and leverage to LAX over the medium term, albeit with a smaller replacement base.

RATING SENSITIVITIES

Factors that Could, Individually or Collectively, Lead to Negative Rating Action/Downgrade

--Material increases to the capital program size or additional borrowings leading to sustained leverage above 12x;

--Unfavorable changes in the airport's traffic profile given the sizable presence of United at SF and the competing airports in San Jose and Oakland.

Factors that Could, Individually or Collectively, Lead to Positive Rating Action/Upgrade

--Though unlikely in the near term, giving SF's elevated debt burden and sizeable additional borrowing needs, sustained leverage below 10x.

TRANSACTION SUMMARY

SF is expected to issue \$965 million in series 2024A, 2024B, & 2024 bonds to repay approximately \$453 million of outstanding P, refunded approximately \$526 million in outstanding callable bonds, series 2014A and 2014B, fund reserve requirements, and pay costs of issuance. The bonds will be issued as senior lien, fixed rate debt, with the refunded portion expected to achieve approximately \$37 million in NPV savings (7% of refunded par).

CREDIT UPDATE

SF traffic continued to recover in fiscal 2023 (June 30), with enplanements rising 35% to 23.4 million (international up 101% over the prior year, domestic up 20%) despite these gains, enplanements remained 18% below fiscal 2019 levels, showing slower pandemic.

recovery that is particularly for domestic placements but also with local
dist peer reports. The first eight months of fiscal 2024 placements reup 2.5
YoY (25% to 19% domestic) and together placements were 102
of 2019 levels while domestic placements were 86% of 2019 levels.

As traffic returned to 96% of 2019 levels as of FYTD February Europe essentially
recovered and together traffic bolstered by Canada Mexico Australia and the
Middle East is up 85% to 22.4% above that of FYTD February 2019. Further
continued traffic recovery to SFO's traffic levels pre-pandemic levels 2019. Service
levels reduced by steady level of service (80% domestic and 50% together
dest to source steady with prepandemic) dominated by Air Markets re over 80
O&D traffic and established domestic carrier (47%). As United's fifth largest
hub by department is crucial for together direct domestic traffic
SFO remains especially important to United.

Fiscal 2023 financial performance was solid with passenger growth bolstered by
and reduced CPE relative to the prior year. DSCR on bond resolution basis was 1.67x
(down from 2.07x FY 2022 due to declining impact of federal grants); DSCR on cash flow
only basis was 1.25x. Leverage FY 2023 was 12.7x and with further prior year base
case expect to be 12.5x. 2024 DSCR is expected to be higher reflecting increases
passenger traffic \$250 million ORCIF funds under the new AUL and the use of PFCs as
revenue rest of FY 2024.

SFO plans to apply PFCs to debt service before full collection of amounts from 2024
onwards resulting in drawdown of most of the balance by 2030. PFC funded balances re
currently robust at \$566 million and part due to the report collecting but not applying PFCs
to debt service in the FYs 2021-2023 timeframe.

The report's current CIP was approved in 2023 and totals \$11 billion through FY 2033 of
which \$2.4 billion is already funded and allocated. The program was most recently
approved by the report commission in October 2023. Roughly \$7 billion is expected to be
spent in the FY24-FY28 time period with the remainder falling between fiscal years 2029-
2033.

The two main components of the CIP are the Asset Program - Phase 1.5 which includes
growth-focused improvements to existing report infrastructure and the Infrastructure
Projects Plan \$3 billion rolling CIP to address reports and operations needs. To
date the Asset Program is \$639 million under budget with about 42% of the program

committed to demonstrate a conservative indicative of prudent capital management by SO and its partners.

FINANCIAL ANALYSIS

Fitch Cases

Fitch received and reviewed the report of the airport consultants in input to developing its own base rating cases. Both cases assume in addition \$7.4 billion of future bonds in addition to the anticipated \$453 million of series 2024A, 2024B & 2024C bonds.

Fitch's base case takes a more conservative view of employment recovery in light of the airport's stage of pre-pandemic recovery. It is Fitch's view of the current and future macroeconomic landscape assuming recovery by 2027. The result is 3.9% CAGR over fiscal years 2023-2030. Operating expenses are informed by SO's own scenario analysis and grow at 9.6% CAGR for 2023-2030. Annual IP utilization is also informed by management and ranges from \$130 to \$200 million annually. Non-airline passenger driven revenues largely move with employment fluctuations and airline revenues recalculated to ensure compliance with covenants under the residual AUL framework.

Results indicate a stable base case DSCR profile of around 1.4x-1.5x (including permitted transfers) in line with historic performance while CPE rises above \$50 by 2030 given additional debt and growing expenses. Leverage remains relatively flat between 10x-11x falling below 10x by 2030 considering capitalized interest and additional liquidity provided under the current AUL.

The rating case follows similar methodology to the base case but models an hypothetical recession in 2025 such that employment falls 5% followed by a 2-year recovery and 2% growth thereafter for 2023-2030 CAGR of 2.7%. Given the fully residual AUL coverage and leverage metrics are consistent with the rating case but airline CPE is \$1-\$3 higher each year assuming that SO acts in 2025 to curtail costs in the recession year. Rating case leverage remains consistent with the current rating and CPE while elevated remains consistent with international gate peers.

REFERENCES FOR SUBSTANTIALLY MATERIAL SOURCE CITED AS KEY DRIVER OF RATING

The principal sources of information used in the analysis are described in the applicable Criteria. **C**

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APPLICABLE CRITERIA

[Infrastructure & Project Finance Rating Criteria \(pub. 17 May 2023\) \(including rating fit assumption sensitivity\)](#)

[Transportation Infrastructure Rating Criteria \(pub. 18 Dec 2023\) \(including rating fit assumption sensitivity\)](#)

APPLICABLE MODEL

Numbers in parentheses accompanying applicable model(s) contain hyperlinks to criteria fit providing description of model(s).

GIGAS Model, v1.4.1 (1)

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